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General Assembly

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Fifty-ninth session
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Agenda item 109
Programme planning

Draft resolution submitted by the Chairman following informal consultations

Programme planning

The General Assembly,

Recalling its resolutions 37/234 of 21 December 1982, 38/227 A of 20 December 1983, 41/213 of 19 December 1986, 55/234 of 23 December 2000, 56/253 of 24 December 2001, 57/282 of 20 December 2002 and 58/268 and 58/269 of 23 December 2003,

Having considered the report of the Committee for Programme and Coordination on the work of its forty-fourth session,[1] the proposed strategic framework for the period 2006-2007: part one: plan outline[2] and part two: biennial programme plan[3] and the report of the Secretary-General on the programme performance of the United Nations for the biennium 2002-2003[4] and on priority-settings,[5] as well as the report of the Office of Internal Oversight Services of the Secretariat on strengthening the role of evaluation findings in programme design, delivery and policy directives,[6]

Appreciating the letters from the President of the General Assembly transmitting the recommendations of the First Committee concerning programme 3, Disarmament,[7] the Second Committee concerning programme 10, Trade and development[8] and the Special Political and Decolonization Committee (Fourth Committee) concerning programme 23, Public information,[9]

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[1] *Official Records of the General Assembly, Fifty-ninth Session, Supplement No. 16* (A/59/16).
[2] A/59/6 (Part One) and Corr.1.
[3] A/59/6 (Prog. 1-26).
[4] A/59/69.
[5] A/59/87.
[6] See A/59/79.
[7] A/C.5/59/17.
[8] A/C.5/59/15.
[9] A/C.5/59/14.

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Strategic framework for the period 2006-2007

Recalling its resolution 58/269 of 23 December 2003, in which the General Assembly requested the Secretary-General to prepare, on a trial basis, a strategic framework, which would comprise in one document a plan outline, reflecting the longer-term objectives of the Organization, and a biennial programme plan, to cover two years,

1. *Notes* that the proposed strategic framework for the biennium 2006-2007 constitutes the first proposal presented after the approval of its resolution 58/269 of 23 December 2003;

2. *Emphasizes* the role of the plenary and the Main Committees in reviewing and taking action on the appropriate recommendations of the Committee for Programme and Coordination relevant to their work, in accordance with regulation 4.10 of the Regulations and Rules Governing Programme Planning, the Programmatic Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation;[10]

3. *Also notes* that the Committee for Programme and Coordination at its forty-fourth session recommended that the General Assembly review part one, plan outline, of the proposed strategic framework for the period 2006-2007;[11]

4. *Recalls* its decision in resolution 58/269 to review, with a view to taking a final decision at its sixty-second session, the format, content and duration of the strategic framework, including the necessity of maintaining part one;

5. *Decides*, in view of the differences between Member States on the content of part one: plan outline of the proposed strategic framework for the period 2006-2007, to take no decision on part one;

6. *Requests* the Secretary-General to prepare and propose a plan outline, reflecting the longer-term objectives of the Organization, and a biennial programme plan in the context of the strategic framework for the biennium 2008-2009, based, inter alia, on the following principle considerations:

(a) The longer-term objectives consistent with all the relevant legislative mandates in all areas of the activities of the United Nations;

(b) Outcomes of the intergovernmental conferences and summits;

(c) Inputs from relevant programme managers;

(d) Use of intergovernmentally agreed terms and expressions;

7. *Invites* the Committee for Programme and Coordination to consider, at its forty-fifth session additional guidelines, if any, for the preparation of the plan outline;

8. *Decides* that the priorities for the period 2006-2007 will be the following:

(a) Maintenance of international peace and security;

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[10] ST/SGB/2000/8.

[11] See *Official Records of the General Assembly, Fifty-ninth Session, Supplement No. 16* (A/59/16), para. 65.

(b) Promotion of sustained economic growth and sustainable development in accordance with the relevant resolutions of the General Assembly and recent United Nations conferences;

(c) Development of Africa;

(d) Promotion of human rights;

(e) Effective coordination of humanitarian assistance efforts;

(f) Promotion of justice and international law;

(g) Disarmament;

(h) Drug control, crime prevention and combating international terrorism in all its forms and manifestations;

9. *Requests* the Secretary-General to prepare the proposed programme budget for the biennium 2006-2007 based on the above priorities and the biennial programme plan as adopted in the present resolution;

10. *Also requests* the Secretary-General to issue in one document, before the forty-fifth session of the Committee for Programme and Coordination, only the priorities and the biennial programme plan, as adopted in the present resolution;

11. *Endorses* the conclusions and recommendations of the Committee for Programme and Coordination on the proposed biennial programme plan for the period 2006-2007 contained in the report of the Committee on the work of its forty-fourth session,[1] and those of the First Committee regarding programme 3 Disarmament,[7] the Second Committee regarding programme 10, Trade and development[8] and the Fourth Committee (Special Political and Decolonization Committee) regarding programme 23, Public information,[9] as reflected in the annex, subject to the provisions of the present resolution;

12. *Requests* the Secretary-General to propose a relevant indicator of achievement for programme 1, General Assembly and Economic and Social Council affairs and conference management, section A, Conference management, New York, subprogramme 4, Meetings and publishing services, in the context of the proposed programme budget for the biennium 2006-2007;

13. *Notes* that the overall system of the administration of justice in the Secretariat will be considered by the General Assembly at its fifty-ninth session;

14. *Requests* the Secretary-General to make recommendations by the end of its fifty-ninth session on how to ensure the ongoing discharge of key functions of the Office for the Coordination of Humanitarian Affairs of the Secretariat at Headquarters as defined by the Committee for Programme and Coordination;

Programme performance report

15. *Takes note* of the report of the Secretary-General on the programme performance of the United Nations for the biennium 2002-2003;[4]

16. *Endorses* the conclusions and recommendations of the Committee for Programme and Coordination regarding the report of the Secretary-General;

17. *Stresses* that, while future reports on programme performance will be more aligned with the objectives, expected accomplishments and indicators of

achievements, information on the outputs shall continue to be provided in the reports;

18. *Requests* the Secretary-General to ensure that future programme performance reports provide more detailed information on the reasons for less-than-full implementation of programmed outputs, or the postponement and termination thereof;

Evaluation

19. *Recalls* its resolution 58/269 of 23 December 2003, in which it emphasized the need to strengthen the monitoring and evaluation system;

20. *Re-emphasizes* the importance of the contribution of the relevant intergovernmental bodies, in particular the Main Committees of the General Assembly, in reviewing the relevant recommendations on evaluation;

21. *Reiterates* section III of its resolution 57/282 of 20 December 2002 on evaluation;

22. *Requests* the General Committee to take fully into account the above-mentioned resolutions in the allocation of agenda items to the Main Committees;

23. *Endorses* the conclusions and recommendations of the Committee for Programme and Coordination on strengthening the role of evaluation findings in programme design, delivery and policy directives, on in-depth evaluation of the programme on public administration finance and development, on the triennial review of the implementation of the recommendations made by the Committee on the in-depth evaluation of sustainable development and on the triennial review of the implementation of the recommendations made by the Committee on the in-depth evaluation of the population programme, and on the further development of topics for a pilot thematic evaluation;

Improving the working methods and procedures of the Committee for Programme and Coordination within the framework of its mandate

24. *Requests* the Secretary-General to schedule the organizational session of the forty-fifth session of the Committee for Programme and Coordination as soon as possible at the resumed fifty-ninth session of the Fifth Committee;

25. *Recalls* paragraph 18 of its resolution 58/269 of 23 December 2003, in which the General Assembly invited the Committee for Programme and Coordination to submit, at its forty-fourth session, recommendations on improving its working methods;

26. *Welcomes* the decision of the Committee for Programme and Coordination to revert to the agenda item entitled "Improving the working methods and procedures of the Committee for Programme and Coordination within the framework of its mandate", as a matter of priority, at the beginning of its forty-fifth session;

Other matters

27. *Endorses* the conclusions and recommendations of the Committee for Programme and Coordination regarding the annual overview report of the United

Nations System Chief Executives Board for Coordination for 2003,[12] and its conclusions and recommendations regarding the report of the Secretary-General on United Nations system support for the New Partnership for Africa's Development;[13]

28. *Also endorses* the recommendation of the Committee for Programme and Coordination on the report of the Secretary-General on priority-setting.[5]

29. *Invites* the Committee for Programme and Coordination to take appropriate measures to ensure that the discussion sections of the report of the Committee are drafted so as to reflect fully the opinions expressed by delegations.

Annex

Changes to the proposed biennial programme plan for the period 2006-2007 reflecting the conclusions and recommendations contained in the report of the Committee on Programme and Coordination at its forty-fourth session[1] and additional modifications

Programme 1
General Assembly and Economic and Social Council affairs and conference management

Overall orientation

In the second sentence of paragraph 1.3, after "the control and limitation of documents," add "in accordance with legislative mandates,".

A. Conference management, New York

Subprogramme 4
Meetings and publishing services[12]

Delete indicator of achievement (b) (ii).

A, B, C and D. Conference management, New York, Geneva, Vienna and Nairobi

Subprogramme 2
Planning, development and coordination of conference services

Under *Strategy*, replace the text of paragraphs 1.5 (e), 1.7 (c), 1.10 (e) and 1.13 (c) of sections A, B, C and D, respectively, with the following: "Upgrading, pursuant to the managerial responsibilities of the Secretary-General, the technological capacity in conference services in line with new developments in technology, in accordance with legislative mandates, while keeping the General Assembly aware of new technologies that can be issued in the Organization to achieve timeliness and better quality of services provided".

At the end of expected accomplishment (b), add "where feasible and more cost-effective, without adversely affecting the quality of services provided".

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[12] E/2004/67.
[13] E/AC.51/2004/6.

Subprogramme 4
Meetings and publishing services

Under *Strategy*, in paragraphs 1.7 (b), 1.9 (b), 1.12 (b) and 1.15 (b) of sections A, B, C and D, respectively, after "documentation publishing", add "to achieve better quality, and timeliness".

Programme 21
Palestine refugees

Overall orientation

After the first sentence of paragraph 21.2, add the following sentence: "In its resolution 3331 B (XXIX) of 17 December 1974, the General Assembly decided that, with effect from 1 January 1975, the expenses relating to the emoluments of international staff in the service of the United Nations Relief and Works Agency for Palestine Refugees in the Near East, which would otherwise have been charged to voluntary contributions, should be financed by the regular budget of the United Nations for the duration of the Agency's mandate."

Programme 25
Internal oversight

Overall orientation

Replace the text of the first sentence of paragraph 25.1 with the following: "The overall purpose of the programme is to enhance effectiveness in the implementation of all programmes through continually improved internal control mechanisms within the Organization. The mandate for the programme derives from the responsibility of the Secretary-General as the chief administrative officer of the United Nations, entrusted to him under Article 97 of the Charter of the United Nations."

Amend paragraph 25.3 as follows: "The Office assists Member States and the Organization in protecting its assets, and ensuring the compliance of programme activities with resolutions, regulations, rules and policies, and the more efficient and effective delivery of the Organization's activities; preventing and detecting fraud, waste, abuse, malfeasance or mismanagement; and improving the delivery of the Organization's programmes and activities to enable it to achieve better results by determining all factors affecting the efficient and effective implementation or programmes."

In the second sentence of paragraph 25.4, replace "ensure" with "assist".

Revise the second sentence of paragraph 25.5 as follows: "In addition, the Office assists the Organization in achieving better results by determining the factors affecting the efficient and effective implementation of programmes in accordance with, inter alia, the internationally agreed development goals, including those contained in the United Nations Millennium Declaration and in the outcomes of the major United Nations conferences and international agreements since 1992."

Subprogramme 1
Internal audit

Replace the objective of the Organization with the following: "To ensure efficient and effective implementation and management of programmes, activities and operations by programme managers, in accordance with the relevant legislative mandates, regulations and rules."

Revise expected accomplishment (c) as follows: "Improved levels of efficiency and effectiveness in the implementation of programmes, and enhanced accountability by programme managers."

Subprogramme 2
Monitoring, evaluation and consulting

Replace the objective of the Organization with the following: "To strengthen programme implementation by monitoring the delivery of the programmes using results-based management methods as well as their outputs and to determine whether they are adequate, timely and in accordance with the mandates, whether they address effectively the objectives or the programmes and whether the resources are used efficiently."

Subprogramme 3
Investigations

Replace the objective of the Organization with the following: "To ensure compliance with regulations and rules of the United Nations and to minimize the occurrence of fraud, violations of regulations and rules of the United Nations, mismanagement, misconduct, waste of resources and abuse of authority."

Amend expected accomplishment (a) as follows: "Better protection of the Organization's assets and resources and greater compliance with the Organization's rules and regulations."

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Programme budget for the biennium 2004-2005

Draft decisions submitted by the Chairman following informal consultations

A

International convention against the reproductive cloning of human beings: programme budget implications arising from the decision of the Sixth Committee at its 27th meeting of 19 November 2004

The Fifth Committee, having considered the statement of programme budget implications submitted by the Secretary-General,[1] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[2] decides to inform the General Assembly that the implications of the proposals contained in the decision of the Sixth Committee at its 27th meeting of 19 November 2004[3] would not entail additional requirements for the five-day session of the Working Group in February 2005 and that the requirements, if any, relating to the formal meeting of the Sixth Committee anticipated for 18 February 2005 should be considered in the context of the second performance report for the biennium 2004-2005.

B

International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families: programme budget implications of draft resolution A/C.3/59/L.31, as orally amended

The Fifth Committee, having considered the statement of programme budget implications submitted by the Secretary-General[4] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[5] decides to inform the General Assembly that should it adopt draft resolution A/C.3/59/L.31 as orally amended, it would not give rise to additional requirements under the

[1] A/C.5/59/20.
[2] A/59/597.
[3] See A/59/516, para. 11.
[4] A/C.5/59/21.
[5] A/59/597.

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programme budget for 2004-2005, and, furthermore, that the actual saving resulting from the reduction in conference servicing requirements will be reported to the General Assembly in the context of the second performance report for the biennium 2004-2005.

C

Situation of human rights in Myanmar: programme budget implications of draft resolution A/C.3/59/L.49

The Fifth Committee, having considered the statement of programme budget implications submitted by the Secretary-General[6] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[7] decides to inform the General Assembly that, should it adopt draft resolution A/C.3/59/L.49, additional appropriations would be required for the programme budget for 2004-2005 in an amount of $246,200 under section 3, Political affairs, and an amount of $42,500 under section 34, Staff assessment, to be offset by the corresponding amount under income section 1, Income from staff assessment.

D

Future operation of the International Research and Training Institute for the Advancement of Women: programme budget implications of draft resolution A/C.3/59/L.26

The Fifth Committee, having considered the draft resolution contained in document A/C.3/59/L.26, the related statement of programme budget implications submitted by the Secretary-General[8] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[9] recalling General Assembly resolution 39/249 of 9 April 1985, stressing the critical importance of voluntary financial contributions by Member States to the United Nations Trust Fund for the United Nations International Research and Training Institute for the Advancement of Women to enable it to carry out its mandate and urging Member States to make voluntary contributions to the Trust Fund, in particular during this critical transitional period, decides to inform the Assembly that, should it adopt resolution A/C.3/59/L.26, as an exceptional measure, additional requirements of $1,092,400 would arise under section 9 of the programme budget for the biennium 2004-2005. The Committee requests the General Assembly to appropriate that amount against the contingency fund, to be used should there be a shortage of voluntary contributions for the functioning of the Institute in 2005 and to request the Secretary-General to report to the Assembly, as a matter of priority, early during the main part of its sixtieth session on the overall financial situation of the Institute.

[6] A/C.5/59/19.
[7] A/59/597.
[8] A/C.5/59/16.
[9] A/59/597.

E

Rights of the child: programme budget implications of draft resolution A/C.3/59/L.29/Rev.1

The Fifth Committee, having considered the statement of programme budget implications submitted by the Secretary-General[10] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[11] and recalling paragraph 35 of General Assembly resolution 51/77 of 12 December 1996, in which the Assembly calls upon States and institutions concerned to provide voluntary contributions in support of the Special Representative of the Secretary-General for Children and Armed Conflict, decides to inform the Assembly that, should it adopt draft resolution A/C.3/59/L.29/Rev.1, additional requirements of $1,622,200 at initial 2004-2005 rates would arise under the programme budget for the biennium 2004-2005 as follows: section 1, Overall policy-making, direction and coordination, $800,000; section 2, General Assembly affairs and conference services, $484,900; section 24, Human rights, $214,900; section 29E, Administration, Geneva, $2,400; and section 34, Staff assessment, $120,000. In accordance with the procedures established by the Assembly in its resolutions 41/213 of 19 December 1986 and 42/211 of 21 December 1987, these provisions would represent a charge against the contingency fund. The provision under section 34, Staff assessment ($120,000), would be offset by the same amount under income section 1, Income from staff assessment. The Committee also decides to revert to the issue of financing for 2006 in connection with the work of the Committee on the Rights of the Child in the context of the proposed programme budget for the biennium 2006-2007.

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[10] A/C.5/59/22.

[11] A/59/597.